## RESOLUTION OF THE TOHONO O'ODHAM LEGISLATIVE COUNCIL

(Requesting Amendment to S. 212 to Allow Reimbursement to Indian Health Service for Emergency Care to Ineligible Persons)

## RESOLUTION NO. <u>01-180</u>

1	WHEREAS,	the  Tohono O'odham Nation is in digenous to Southern Arizona and Northern Mexico and Northern Mex
2		and is located on the U. SMexico border; and
3	WHEREAS,	the Tohono O'odham Nation shares over sixty miles of international border with
4		Mexico in a sparsely populated area subject to extreme desert conditions; and
5	WHEREAS,	in recent years the Tohono O'odham Nation has been experiencing dramatic
6		increases in illegal entries into the United States across the Nation's lands; and
7	WHEREAS,	this increase has forcedaneverlargernumberofnon-eligiblepeopletoseekmedical
8		attention at the Indian Health Service ("IHS") Sells Service Unit, which is located on
9		the reservation and intended to serve Tohono O'odham or other members of
10		federally recognized tribes; and
11	WHEREAS,	the number of undocumented aliens receiving care at the Sells Service Unit grew
12		from four patients in Fiscal Year 1998 to eighty-six patients in Fiscal Year 1999 and
13		four hundred and four patients in Fiscal Year 2000; and
14	WHEREAS,	the Sells Service Unit is required by the Emergency Medical Treatment and Active
15		Labor Act (EMTALA) 42 U.S.C. §1397dd (1992 and Supp. 2000) to provide medical
16		services to non-eligible people or risk losing accreditation; and
17	WHEREAS,	because the Sells Service Unit is not reimbursed for services that are provided
18		through the EMTALA, funds appropriated for medical treatment of the Tohono
19		O'odham in turn must be diverted for non-eligible users of the IHS; and
20	WHEREAS,	the data provided through the Level of Need Funding acknowledges that healthcare
21		for the Tohono O'odham is funded at 49% of the medical funding required when
22		compared to other federally recognized tribes without accounting for the added
23		burden of treating hundreds of non-eligible undocumented alien patients; and
24	WHEREAS,	the United States Congress has found that "the unmet needs of the American Indian
25		people are severe and the health status of the Indians is far below that of the general
26		population of the United States." 25 U.S.C. §1601(d) (1983 and Supp. 2000); and
27	WHEREAS,	the Tohono O'odham Legislative Council, by Resolution No. 2000-539, requested
28		support from the National Congress of American Indians to provide for the health
29		${\bf and welfareofTohonoO'odhampeoplebyhelpingsecurereimbursementforthecost}$

	(Requesting	ON NO. <u>01-180</u> Amendment to S. 212 to Allow Reimbursement to Indian Health Service for Emergency igible Persons)
1		of health care expended on non-Indian patients; and
2	WHEREAS,	the National Congress of American Indians did adopt Resolution No. STP-00-051 at its
3		November 12-17, 2000 Annual Session and thereby (1) recognized that other IHS
4		Service  Units  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resources  to  treat  non-Indian  patients  also  expend  already  in a dequate  resource  all  expend  already  in a dequate  resource  all  expend  already  already
5		without reimbursement (2) urged the United States Congress to appropriate
6		sufficient funds to reimburse IHS service units for the cost of treating non-Indian
7		patients; and
8	WHEREAS,	the Indian Health Care Improvement Act Reauthorization of 2001 (S. 212, $107^{th}$ Cong.,
9		1st Sess. (2001)) has been introduced in the United States Senate; and
10	WHEREAS,	Section 411 of S. 212, "Right to Recover from Federal Health Care Programs," does not
11		${\bf adequatelyaddresstheIHSServiceUnits'needforpaymentorreimbursementwhen}$
12		ineligible patients receive treatment.
13	NOW, THE	REFORE, BE IT RESOLVED by the Tohono O'odham Legislative Council that
14		Section 411 of S. 212, the Indian Health Care Improvement Act Reauthorization of
15		${\bf 2001requiresamendmenttoadequatelyreimburseIHSUnitswhentheyarerequired}$
16		to treat non-eligible patients; and
17	BE IT FURT	THER RESOLVED that the Tohono O'odham Legislative Council urges the United
18	į	States Congress to amend Section 411 of S. 212 to include the following: Section 411
19		is amended by-
20		(1) Striking the word "Notwithstanding" and inserting, in lieu thereof, "(a) In
21		Generalnotwithstanding" and
22		(2) By adding at the end thereof the following subsection.
23		"(b) Emergency Care to Ineligible Persons A Federal agency shall be liable for
24		the reimbursement of the Service or an Indian tribe or tribal organization for
25		the reasonable charges or expenses incurred in providing emergency medical
26		care to an ineligible person if:
27		(1) such person is in the actual or constructive custody of an officer, official
28		or employee of such Federal agency, or
29		(2) an officer, official or employee of such Federal agency, in the performance
30		of official duties, transported or caused to be transported such
31	I	ineligible person to a health facility of the Service or an Indian tribe or

RESOLUTION NO. 01-180 (Requesting Amendment to S. 212 to Allow Reimbursement to Indian Health Service for Emergency Care to Ineligible Persons) Page 3 of 5 1 tribal organization for emergency medical care, and 2 (3) such Federal agency would have been liable for the cost of emergency 3 medical care of such person, if the person was in the legal custody of the 4 Federal agency. Reimbursements under this subsection shall be credited as provided in Section 407 5 of the Act." 6 7 BE IT FURTHER RESOLVED that the Tohono O'odham Legislative Council hereby urges 8 the National Congress of American Indians to support the above amendment to 9 Section 411 of S. 212 to provide reimbursement to the I.H.S., an Indian tribe or tribal 10 organization that provides emergency medical services to ineligible persons. BE IT FINALLY RESOLVED that the above amendment to Section 411 of S. 212, together with 11 12 supporting documentation and the following explanation, shall be forwarded to 13 United States Senator John McCain, Senator Jon Kyle, and other members of Arizona 14 delegation to the United States Congress. 15 **EXPLANATION** 16 17 The primary purpose of this amendment is to deal with a problem that has arisen on 18 the reservation of the Tohono O'odham Nation of Arizona. The southern boundary 19 of the reservation is conterminous with the U.S.-Mexico international border, Among 20 other things, the porous international border in this area is the entry point for tens 21 of thousands of illegal aliens annually. The U.S. Border Patrol is responsible for the 22 apprehension of these illegal aliens. 24 In some cases, the aliens have serious emergency health problems when detained by 25 the Border Patrol. In the summer months, they often suffer from severe heat prostration. If these aliens have been taken into custody by the Border Patrol and 26 transported to a health facility for emergency care, the Border Patrol is responsible 27 for the cost of their care. When such aliens are discovered on the Tohono O'odham 28 reservation, the Border Patrol typically transports to the nearest health facility 29

within the Indian Health Service (I.H.S.) Sells Service Unit.

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In order to avoid the cost of providing emergency health care to such aliens, the Border Patrol, in some cases, will not formally arrest the aliens. Instead, the officer will delay making the arrest, but transport the aliens to Sells for emergency care. The Border Patrol is not legally liable for the cost of such care since the aliens have not been formally taken into "custody." The Sells Service Unit must then provide emergency care pursuant to the Emergency Medical Treatment and Active Labor Act (EMTALA), 42 U.S.C. §1397dd (1992 and Supp. 2000), or risk losing accreditation. After the care has been provided, the Border Patrol then arrests the aliens. This practice reduces the quantity and quality of care that these already underfunded facilities can provide to Tohono O'odham members.

This amendment simply provides that a Federal agency, which is responsible for health care of persons in their legal custody, would be liable for such care in any case that it brings a non-eligible person to an Indian health facility. Given the significant underfunding of the Sells Service Unit, the Tohono O'odham should not bear the additional burden of losing limited medical resources due to their location on a border established long after their residence on the land.

The foregoing Resolution was passed by the Tohono O'odham Legislative Council on the <u>26<sup>TH</sup></u>. Day of <u>APRIL</u>, <u>2001</u> at a meeting at which a quorum was present with a vote of <u>2</u>, <u>165.5</u> FOR; <u>-0-</u> AGAINST; <u>-0-</u> NOT VOTING; and <u>[04]</u> ABSENT, pursuant to the powers vested in the Council by Section 1 (f) & (j) of Article VI of the Constitution of the Tohono O'Odham Nation, adopted by the Tohono O'Odham Nation on January 18, 1986; and approved by the Acting Deputy Assistant Secretary - Indian Affairs (Operations) on March 6, 1986, pursuant to Section 16 of the Act of June 18, 1934 (48 Stat. 984).

TOHONO O'ODHAM LEGISLATIVE COUNCIL

Dennis Ramon, Legislative Chairman

30 day of April , 20 0/

ATTEST:

| Summa | Sum

26 day of april , 20 01.

	RESOLUTION NO. <u>01-180</u>					
	(Requesting Amendment to S.	212 to Allow Reimbu	rsement to Indi	an Health S	ervice for Em	ergency
	Care to Ineligible Persons)					
	Page 5 of 5					
1	Said Resolution was submitte	ed for approval to th	e office of the C	hairman o	fthe Tohono	O'Odham
2	Nation on the <u>30</u> day	of April	, 20 01	at $\mathcal{Q}$ :	/O o'clock,	С .м.,
3	pursuant to the provisions of					
4	upon his approval or upon					
5	submittal.					
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11		Dennis Rai	non, Legislativ	e Chairma	n	
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17	▶ APPROVED	on the	day of <i>TV</i>	Tay	,2001	
18			day of <u>//</u> o'clock, <u></u> .I			
19	[ ] DISAPPROVED	at /: 45	o'clock, <u> </u>	И.		
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<b>30</b>	Returned to the Legislative S	ecretary on the $\underline{\hspace{0.1cm}\mathscr{O}}$	day of	,		
31	May 20 M	2:01	P			
32	, 20 01	, at <u>2.04</u> o'c	lock,M.			
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36	Julianna Saraficio, Acting Le	gislative Secretary				
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ACTION: REQUESTING AMENDMENT TO S. 212 TO ALLOW REIMBURSEMENT TO INDIAN HEALTH SERVICE FOR

EMERGENCY CARE TO INELIGIBLE PERSONS

MOVED: COUNCILMAN ALBERT MANUEL JR.

SECOND: COUNCILMAN DENNIS JOSE

DATE:

**APRIL 26, 2001** 

DISTRICT	LEGISLATIVE REPRESENTATIVES	# OF VOTES	FOR	AGAINST	NOT VOTING	ABSENT
SIF OIDAK 171.8	1. MARY ANN ANTONE (Darlene Andrew)	85.9	X			X
	2. RITA MARTINEZ (Nicholas Jose)	85.9	X			
SELLS 372.7	1. DENNIS E. JOSE	186.35	Х			
	2. EVELYN JUAN ( )	186.35	X			X
SCHUK TOAK 133.4	1. MARY FLORES	66.7	x			
133.4	2. AMBROSE ENCINAS	66.7	x			
SAN XAVIER 165.9	1. TONY BURRELL	82.95	х			
103.9	2. DENNIS RAMON ( )	82.95	x			
BABOQUIVARI 286.5	1. FRANCES MIGUEL	143.25	x			
200.3	2. FRANCES G. ANTONE (Edward N. Kisto)	143.25	X			
GU ACHI 209.6	1. CAMILLUS LOPEZ	104.8	x			
209.0	2. ALEX J. RAMON	104.8	X			
PISINEMO 156.8	1. BARBARA SALVICIO (Alex Antone)	78.4	x			
150.8	2. JOHNSON JOSE	78.4	X			
SAN LUCY	1. ALBERT MANUEL, JR.	64.05	х			
128.1	2. GLORIA RAMIREZ	64.05	Х			X
GU VO	1. FERN SALCIDO	80.0	x			
160.0	2. GLORIA MONTANA (Phillip Antone)	80.0	X			
HICKIWAN	1. SHIRLEY MOLINA	79.05	X			X
158.1	2. LLOYD FRANCISCO (Susan Sam)	79.05	X			
CHUKUT KUK	1. KENNETH WILLIAMS	111.3	X			
222.6	2. DAVID GARCIA (Mary Audrey Juan)	111.3	x			
T	OTAL	2,165.5	2,165.5	-0-	-0-	[04]

<sup>\*\*</sup>PASSED VOTES