LEGISLATIVE ORDER OF THE TOHONO O'ODHAM LEGISLATIVE COUNCIL (Amending Legislative Order No. 99-029, "Adopting Rules of Procedure for Hearings on Final Determination of Eligibility for Enrollment or Adoption When the Enrollment Committee is Recommending Rejection of an Application")

LEGISLATIVE ORDER NO. 01-570

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1	WHEREAS, Article VIII § 1 (B) of the Enrollment Ordinance provides that the manner of
2	conducting final determination of eligibility for enrollment or adoption hearings shall
3	be determined by the Council; and
4	WHEREAS, on January 19, 1999, the Legislative Council adopted Legislative Order No. 99-029,
5	"Adopting Rules of Procedure for Hearings on Final Determination of Eligibility for
6	Enrollment or Adoption When the Enrollment Committee Is Recommending Rejection
7	of an Application" ("Rejection Hearing Rules"); and
8	WHEREAS, the Rules Committee, in consultation with the Enrollment Committee, has reviewed
9	the Rejection Hearing Rules and finds they require revision; and
10	WHEREAS, the Rules Committee, after extensive consultation with the Enrollment Committee,
11	recommends the adoption of the attached amendments to the Rejection Hearing
12	Rules.
13	NOW, THEREFORE, BE IT ORDERED by the Tohono O'odham Legislative Council that the attached
14	"Amended Rules of Procedure for Hearings on Final Determination of Eligibility for
15	Enrollment or Adoption Where the Enrollment Committee Is Recommending That the
16	Legislative Council Reject an Application" are hereby adopted and Legislative Order
17	No. 99-029 is accordingly amended.
18 19 20 21 22 23 24 25	The foregoing Order was passed by the Tohono O'odham Legislative Council on the <u>09^{TH.}</u> Day of <u>NOVEMBER, 2001</u> at a meeting at which a quorum was present with a vote of <u>2,273.0</u> FOR; <u>-0-</u> AGAINST; <u>-0-</u> NOT VOTING; and <u>144.5 [07]</u> ABSENT, pursuant to the powers vested in the Council by Section 1 (a) and (h) of Article VI of the Constitution of the Tohono O'Odham Nation, adopted by the Tohono O'Odham Nation on January 18, 1986; and approved by the Acting Deputy Assistant Secretary - Indian Affairs (Operations) on March 6, 1986, pursuant to Section 16 of the Act of June 18, 1934 (48 Stat. 984).
26	TOHONO O'ODHAM LEGISLATIVE COUNCIL
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29	Rita A. Martinez, Legislative Chairwoman
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31 32	ATTEST:
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34	Julianna Saraficio, Acting Legislative Secretary

Amended Rules of Procedure for Hearings on Final Determination of Eligibility for Enrollment or Adoption Where the Enrollment Committee Is Recommending That the Legislative Council Reject an Application

INTRODUCTION AND EFFECTIVE DATE: Unless required otherwise by these rules, the Legislative Rules of the Tohono O'odham Legislative Council are applicable and govern hearings regarding final determination of eligibility for enrollment or adoption where the Enrollment Committee is recommending rejection of an application for enrollment or adoption. These rules are effective upon adoption and such future hearings shall conform to these rules.

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- (1) <u>Scheduling</u>. Hearing dates before the Legislative Council to review applications for enrollment or adoption will be held on days and at times scheduled by the Chairman of the Council in consultation with the Enrollment Committee.
- 9(2)Consolidated Hearings. Upon the request of the Enrollment Committee or applicant(s),10the Presiding Officer may consolidate hearings regarding applications involving common11issues of fact provided the requesting party has provided ten calendar days written notice12prior to the hearing to the other party(ies) and there is no written objection is filed with13the Presiding Officer by any party. Applicants in a consolidated hearing may designate a14group spokesman.
- 15 (3) <u>Site of Hearing</u>. The hearing shall be held in the chambers of the Legislative Council in
 16 Sells, Arizona.
- 17 (4) <u>Closed Hearing</u>. Because of the confidentiality concerns involved in applications for 18 enrollment or adoption, the hearing will be held in closed session. Only members of the 19 Council, Council personnel or agents authorized by the Presiding Officer, applicant, 20 witnesses, Marshall, Enrollment Committee members, Interpreter, Enrollment Office Staff and legal counsel will be permitted in chambers. Applicant¹, his legal counsel and 21 22 witnesses shall wait outside Council chambers until applicant's case is called. The 23 Presiding Officer shall arrange a waiting room outside the Council chambers for the 24 applicant.
 - (5) <u>Presiding Officer</u>. The Chairman of the Council shall serve as Presiding Officer. The Presiding Officer shall conduct the hearing, call for any votes of Council necessary in the course of the hearing and rule on any objections regarding evidence or procedural

¹ Applicant shall refer to the applicant or his sponsor as defined in Article I § 12 of the Enrollment Ordinance.

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(Amended Rules of Procedure for Hearings on Final Determination of Eligibility for Enrollment or Adoption When the Enrollment Committee is Recommending Rejection of an Application) Page 2 of 7

- 1 matters raised by the parties.
- 2 Mandatory Attendance. All members of the Council shall attend the proceedings. A (6) 3 quorum of the Council members as defined in the Legislative Rules is required. The 4 Presiding Officer shall notify the members of the Legislative Council of the scheduling of hearing dates thirty days prior to any hearing. All members of the Enrollment Committee 5 6 and the Enrollment Office Director shall attend unless excused by the Presiding Officer. 7 (7) <u>Presenting Officer</u>. The Enrollment Committee shall designate from its membership a 8 **Presenting Officer for the hearing.**
- 9(8)Marshall of Hearing. Prior to the hearing, the Presiding Officer may appoint an officer of10the Tohono O'odham Police Department as Marshall of the hearing. The Presiding Officer11may appoint an additional officer as Marshall who shall supervise the applicant and12witnesses outside of the chambers. The Presiding Officer shall be responsible for making13appropriate scheduling arrangements in advance with the Police Department.
- (9) (a) <u>Clerk of Hearing</u>. The Secretary of the Legislative Council shall serve as Clerk of the
 hearing and shall administer the oath to all witnesses, keep the minutes of the
 hearing and perform all other duties assigned by the Presiding Officer. The Presiding
 Officer may appoint an assistant Clerk if necessary.
- The Enrollment Committee and Enrollment Office Director shall 18 (b) <u>Interpreter</u>. 19 provide interpretation services for the hearing at their expense. Trilingual, O'odham, 20 Spanish and English, interpreters are preferred but bilingual O'odham/English and 21 Spanish/English interpreters may be used. Any applicant desiring interpretation services from the Enrollment Committee or Enrollment Office Director shall make 22 23 appropriate scheduling arrangements in advance, preferably ten working days prior to hearing. If the applicant declines to utilize the interpretation services provided 24 by the Enrollment Committee or Enrollment Office Director, the applicant may 25 26 provide such services at applicant's expense for applicant's presentation.
- (10) <u>Legal Counsel</u>. The applicant shall have the right to be represented by an attorney or
 other representative at the hearing at the applicant's expense. An attorney from the
 Nation's Office of Attorney General shall be available to represent the Enrollment

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1		Committee and Enrollment Office. The Enrollment Committee and Enrollment Office
2		Director shall make appropriate scheduling arrangements in advance, preferably 30
3		calendar days or more before any hearing, with the Nation's Attorney General. The
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		Council may utilize its contract attorney or in house legal counsel to provide legal
5	(representation to the Council for the hearing at the request of the Presiding Officer.
6	(11)	Oaths and Sound Recording of Witness Testimony. Before any witness gives testimony, the
7		witness shall subscribe to the following oath as administered by the Clerk:
8		"Do you solemnly swear or affirm that the testimony you are about to give will be
9		the truth, the whole truth, and nothing but the truth?"
10		The Clerk shall make a sound recording of all witness testimony as presented in 14 below,
11		and such recording shall constitute a record of witness testimony.
12	(12)	<u>Rules of Evidence/Objections</u> . All testimonial and documentary evidence must be
13		relevant. Any other rules of evidence applicable in other judicial proceedings shall not
14		apply. Decisions on limitation of testimony, how testimony is presented, the form and
15		extent of questioning, and any procedural matters are solely within the discretion of the
16		Presiding Officer.
17	(13)	Appearance. On the day set for the hearing, the business of the Council shall be
18		suspended except as otherwise ordered by the Council, and the Council shall convene the
19		hearing. The Presiding Officer shall call the applicant, the Enrollment Committee
20		members and Enrollment Office Director to appear before the Council, and the Clerk shall
21		record their appearance. If the applicant fails to appear, the Clerk shall record the
22		absence and the hearing shall be conducted as though the absent applicant is present.
23	(14)	Procedure.
24		(a) The Presiding Officer shall ask whether the applicant will be presenting evidence that
25		has not previously been submitted to the Enrollment Committee. If the applicant
26		does intend to present evidence not previously submitted to the Enrollment
 27		Committee, the hearing shall be continued to a later date and the evidence and
28		application shall be referred to the Enrollment Committee for further review.
<u>-</u> 0 29		(b) If the applicant will not be presenting evidence not previously submitted to the
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1	Enrollment Committee, the Presenting Officer may make an opening statement not
2	to exceed five minutes. The applicant may then make an opening statement not to
3	exceed five minutes. Thereafter, the Presenting Officer and applicant shall, in turn
4	and as called by the Presiding Officer, may present its case in the following order:
5	(c) <u>Presenting Officer's presentation</u> . Before the hearing commences, the Presenting
6	Officer shall file with the Clerk, an enrollment rejection packet per each applicant
7	which shall consist of the following:
8	(i) a copy of the membership, adoption and/or blood degree determination
9	application (s);
10	(ii) a copy of applicant's birth certificate listing birth parents;
11	(iii) a copy of the applicant's family tree as described by the Enrollment
12	Committee;
13	(iv) a listing of public records (or records applicant provided) relied upon by
14	the Enrollment Committee such as but not limited to the 1937 base roll,
15	current membership roll, BIA sugar and shoe ration records, BIA school
16	records, IHS medical records and the 1961 Ethnic Research Study, copies
17	of which the Presenting Officer shall make available for inspection by
18	the Council or applicant ² at the hearing;
19	(v) copy of membership record(s) of other tribes, if applicable;
20	(vi) a copy of <i>Final Notice of Rejection of Application for Enrollment</i> and
21	proof of service of such notice;
22	(vii) resolution entitled <i>Rejection of membership or (and) adoption</i>
23	application of, the contents of which shall conform to the
24	requirements of Article VIII § 1 (C) of the Enrollment Ordinance; and
25	(viii) a statement that a copy of these rules is available upon request to the
26	Enrollment Committee.

² Upon the request of the applicant and at anytime after applicant receives the notice referred to in "14 (c)(vi)", the Enrollment Office Director shall make these documents available to the applicant for inspection at the Enrollment Office.

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(Amended Rules of Procedure for Hearings on Final Determination of Eligibility for Enrollment or Adoption When the Enrollment Committee is Recommending Rejection of an Application) Page 5 of 7

The Presenting Officer shall provide the applicant a copy of the packet 10 calendar days prior to hearing. The Presenting Officer shall provide the Council an oral summary of the Enrollment Committee's recommendation. Upon completion of the presentation, which shall not exceed thirty minutes per applicant, the Presenting Officer shall rest. Then the Presenting Officer shall be subject to questioning by the applicant and then Council members.

- (d) <u>Applicant's presentation</u>. Before the hearing commences, the applicant shall file a list of all witnesses and copies of any evidence in support of the applicant's application for enrollment or adoption with the Clerk. The applicant shall also provide copies of the applicant's witness list and evidence in support of the applicant's application to each member of the Legislative Council and the Presenting Officer. The applicant may testify, call and question any witness identified on the applicant's witness list, and present evidence supporting the applicant presents evidence not previously submitted to the Enrollment Committee, the hearing shall be continued to a later date and the evidence and application shall be referred to the Enrollment Committee for further review. Upon completion of applicant's presentation, which shall not exceed thirty minutes per applicant, the applicant shall rest. Then the applicant shall be subject to questioning by the Presenting Officer and then Council members.
 - (e) At any time, the Presenting Officer upon the majority vote of the Enrollment Committee may withdraw a recommendation to reject and change it to a recommendation to approve the application for Enrollment or Adoption.
 - (f) Closing arguments shall follow the presentation of all evidence and shall not exceed ten minutes per side. Closing arguments shall be presented by the Presenting Officer, and then by the applicant.
 - (g) At the conclusion of closing arguments, the Presiding Officer will excuse everyone from Council chambers except the Legislative Council and authorized Legislative personnel or agents. Once the chambers has been cleared, no one may be recalled

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1		to appear before Council.
2	(15)	Scope of Cross Examination of Witnesses. Only one person per party may examine each
3		witness. The scope of the questioning referred to in 14 (c) and (d) above shall be limited
4		to the testimony given.
5	(16)	<u>Instructions</u> . At any time, the Presiding Officer may request instructions from the Council
6		on procedural matters.
7	(17)	<u>Maintaining Order</u> . The Presiding Officer shall have the power to preserve order and to
8		make all lawful orders that may be necessary for that purpose. Persons in attendance of
9		the proceedings shall, at the direction of the Presiding Officer, be ejected from the Council
10		chambers by the Marshall if they are under the influence of drugs or alcohol, or in any way
11		interrupt, disrupt or interfere with the proceeding.
12	(18)	<u>Deliberation on Applicant's Eligibility</u> .
13		(a) Once the Council chambers has been cleared, discussion and deliberation by the
14		Council shall begin. Upon the conclusion of the discussion and deliberation, the
15		resolution to reject an application as defined in 14 (c) (vii) above shall be submitted
16		to a vote of the Council. The rejection resolution shall incorporate findings of fact as
17		required pursuant to Article VIII, Section 1(C) of the Enrollment Ordinance. The
18		Council shall not table the discussion and deliberation or the vote on any resolution
19		described in this Section unless the Council does so by unanimous vote.
20		(b) If the rejection resolution passes and becomes effective, the applicant shall be
21		deemed ineligible for membership according to Article VIII of the Enrollment
22		Ordinance. An applicant whose application for enrollment or adoption has been
23		rejected by the Legislative Council may appeal such rejection to the Tohono O'odham
24		Judicial Court in accordance with Article VIII of the Enrollment Ordinance.
25		(c) If the rejection resolution fails, a separate, written resolution to enroll or adopt the
26		applicant may then be submitted by any Legislative Representative. A vote on the
27		written resolution to enroll or adopt shall be taken. The resolution to enroll or adopt
28		shall make findings of fact supporting the applicant's enrollment eligibility pursuant
29		to Article VIII, Section 1(C) of the Enrollment Ordinance and Article II of the

LEGISLATIVE ORDER NO. <u>01-570</u> (Amended Rules of Procedure for Hearings on Final Determination of Eligibility for Enrollment or Adoption When the Enrollment Committee is Recommending Rejection of an Application) Page 7 of 7

1	C	Constitution of the Tohono O'odham Nation. If the written resolution to enroll or
2	а	adopt passes and becomes effective, the applicant shall be enrolled or adopted
3	p	oursuant to the criteria identified in the resolution.
4	(d) I	f the resolution to enroll or adopt fails or does not become effective, if no resolution
5	t	o enroll or adopt is submitted, or if the resolution to enroll or adopt is declared
6	đ	lead, the application shall be deemed rejected and the rejection shall be the
7	I	egislative Council's final determination. The applicant may then appeal the final
8	d	letermination to the Tohono O'odham Judicial Court in accordance with Article VIII
9	C	of the Enrollment Ordinance.
10	(e) (Upon expiration of the time for filing an appeal pursuant to subsection (b) or (d) of
11	ť	his Section, the applicant may reapply for membership provided that a new
12	a	pplication and additional evidence of eligibility which has not previously been
13	P	presented for consideration are filed with the Enrollment Committee. The applicant
14	s	hall have the burden of providing such additional evidence.
15	(f) A	After the Legislative Council makes its final determination, all individuals permitted
16	i	n chambers pursuant to Section 4 shall be permitted to re-enter the chambers and
17	t	he Council's decision shall be announced.
18	(19) Upon	conclusion of the hearing, each Council member shall seal each enrollment
19	rejec	tion packet as described in 14 (c) (i - vii) above and return it to the Clerk who shall
20	verify	with the Presiding Officer that all packets have been collected and accounted for.
21	The C	Clerk shall return each enrollment rejection packet to the Presenting Officer. The
22	Prese	enting Officer shall preserve at least one copy of each enrollment packet and file it
23	with	the Enrollment Office Director. In the event an applicant files an appeal of a final
24	deter	rmination under Article VIII § 3 of the Enrollment Ordinance, the Enrollment Office
25	Direc	ctor shall provide a copy of the enrollment rejection packet to the Chairman of the
26	Coun	icil apon request.
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ACTION: AMENDING LEGISLATIVE ORDER NO. 99-029, "ADOPTING RULES OF PROCEDURE FOR HEARINGS ON FINAL DETERMINATION OF ELIGIBILITY FOR ENROLLMENT OR ADOPTION WHEN THE ENROLLMENT COMMITTEE IS RECOMMENDING REJECTION OF AN APPLICATION"

MOVED: COUNCILMAN DENNIS JOSE

SECOND: COUNCILWOMAN SHIRLEY MOLINA

DATE: NOVEMBER 09, 2001

DISTRICT	LEGISLATIVE REPRESENTATIVES	# OF VOTES	FOR	AGAINST	NOT VOTING	ABSENT
BABOQUIVARI 317.7	1. FRANCES MIGUEL	158.85	x			
	2. FRANCES G. ANTONE (Lucilda Norris-Valenzuela)	158.85	X			x
CHUKUT KUK 248.1	1. KENNETH WILLIAMS (Juanita Homer)	124.05	x			
	2. DAVID GARCIA (Mary Audrey Juan)	124.05	X			x
GU ACHI 230.7	1. CAMILLUS LOPEZ	115.35	X			
	2. ALEX J. RAMON (Jerome Joaquin)	115.35	X			x
GU VO 188.3	1. FERN SALCIDO	94.15	X			x
	2. EMILIO LEWIS (Michael Flores)	94.15	X			
HICKIWAN 167.3	1. SHIRLEY MOLINA	83.65	Х			
	2. SANDRA ORTEGA	83.65	X			
PISINEMO 174.7	1. BARBARA SALVICIO (Alex Antone)	87.35	X			
	2. PATRICIA CRUZ (Johnson Jose)	87.35	Х			x
SAN LUCY 160.7	1. ALBERT MANUEL, JR. (John W. Lawson, Sr.)	80.35	Х			
	2. GLORIA RAMIREZ **	80.35	X			
SAN XAVIER 184.7	1. TONY BURRELL	92.35	Х			
104.7	2. DENNIS RAMON ()	92.35	x			
SCHUK TOAK 144.5	1. MARY FLORES	72.25				x
144.5	2. AMBROSE ENCINAS (Frances B. Conde(Francisco))	72.25				x
SELLS 416.1	1. DENNIS E. JOSE	208.05	Х			
410.1	2. EVELYN JUAN ()	208.05	X			
SIF OIDAK	1. ISIDRO LOPEZ	92.35	х			
184.7	2. RITA MARTINEZ (Nicholas Jose)	92.35	x			
Т	OTAL	2,417.5	2,273.0	-0-	-0-	144.5 [0'